## Ashford Borough Council

## Decisions taken by the Cabinet on 10 October 2019

Minute No	Торіс	Decision
Minute No 177	Topic Adoption of the WYE3/WNP11 Masterplan	DecisionThis report was a follow-up to the Cabinet report of September 2018 and considered issues raised at the time of the Cabinet resolution and subsequently in respect of the former ADAS site that formed part of the draft masterplan area. The Cabinet was asked to approve the draft masterplan as informal guidance for development management purposes, subject to the suggested changes in the recommendations, to assist decision-making on applications within the Masterplan's boundary.In accordance with Procedure Rule 9.3 Mr Jarman, representing Telereal Trillium, the owners of the site spoke on this item. He said he was pleased that, after a long gestation period, the Masterplan had reached the point of adoption and he hoped the Cabinet would follow Officers' advice to adopt. Like all parties to the Masterplan process there had been frustrations at delays along the way, but they did feel that the 
		constraints, so a proposal for 20 was realistic and still would reduce the overall amount of built floor space on the site within the AONB. He was aware supporting this in the Masterplan would in no way guarantee permission for 20 in a planning application and

that would be dealt with at the appropriate time.

In accordance with Procedure Rule 9.3 Mr Bartley, of Wye with Hinxhill Parish Council spoke on this item. He asked the Cabinet if Council Officers were clear on what kind of document they were recommending for adoption tonight. In his view Paragraphs 70 and 71 of the report suggested they did not. It was a document that had moved from a Supplementary Planning Document to a Design Brief. He said that adopted policy stated that the Masterplan should be a Supplementary Planning Document, and therefore be compliant with Regulation 8, and conform to other policy documents. The Parish Council knew that Telereal had challenged this policy requirement on the 25<sup>th</sup> April 2016. Then, at some point, Officers had pronounced that 'it had been decided' that the Masterplan would just be 'informal guidance'. He wondered where was the justification for this significant change to adopted policy, since planning law required that planning applications be determined in accordance with the development plan, in this case the Local Plan and Wye Neighbourhood Plan? Despite the receipt of some 2,000 comments, he said that the Masterplan map in Appendix 1 to the report had remained unchanged in over two years, bar one minor change to help the bin lorries. He asked where was the evidence that Officers had reassessed the entire Masterplan against the new Local Plan and revised NPPF policies? In the absence of this reassessment he asked how the Cabinet could know if the scale of the development proposed by the Masterplan was proportionate to the size of Wye and whether, the proposal would conserve and enhance the AONB's natural beauty? Specifically he asked how Policy HOU2 would apply in relation to heritage assets and the proposed care home flats, and HOU3a and HOU5 elsewhere on Wye3? He also asked why this Masterplan ignored Withersdane? These were a few of what he considered to be the many fundamental flaws in the process. With regard to traffic, he said that the TPP Assessment used an imputed fall back allowance. All the Cabinet had in front of it were assertions, and these pre-dated the change in the lawful use of the ADAS site and it's, as yet unknown, fall-back position. He asked where was the evidence of assessment of the MLM analysis? The ADAS site had profound implications for traffic. The lawful use issue would reverberate and impact on every number within the traffic model, on which

the Masterplan relied. Therefore, before any consideration of which traffic assessment was right, he considered it was fundamental that the new lawful position of the ADAS site was clarified, and correctly reconsidered within any modelling, and reviewed by KCC Highways. Advice had been sought from Counsel, who confirmed the Parish Council's view that the ADAS permitted development granted in January 2016 was not lawful. Therefore, he considered that the fall back, the workshops and indeed the entire Masterplan consultation process was based on a false presumption of residential development, and therefore an inflated land use value. He said that there was no evidence in the report that Officers had assessed the hasty proposal for 15 Units on the ADAS site against the usual policy requirements, therefore this recommendation was flawed and open to challenge. Mr Bartley said that given the complexity of the issues and the impasse that had been reached on this site, a positive suggestion would be a Neighbourhood Development Order which could resolve WYE3 equitably. In conclusion he said that Telereal had stated publicly in 2015 that 'The Imperial Masterplan was in the bin'. He now invited the Cabinet to bin Telereal's WYE3 Masterplan, and not accept the recommendations, or adopt what he called a "flawed, quasi-policy document". The Portfolio Holder said that he wanted to assure all present that the amount of work that had been put in by Planning Officers to arrive at their conclusion had not been

that had been put in by Planning Officers to arrive at their conclusion had not been reported in its totality and the report was only the 'tip of the iceberg' in terms of that work. In terms of the previous report that came to the Cabinet in September 2018, new information had come to light and the report had been reviewed and found to be wanting. That new information had brought about the changes to the numbers and the historical use of the ADAS buildings. Much of the consideration was judgment based, but based on real experience and analysis of this important site within the AONB. He understood that there were strong opinions on this matter, but on balance he considered the report in front of Cabinet was sound and he urged colleagues to support the Officer's recommendations.

The Spatial Planning Manager said that this matter had to a large degree already been covered by the Cabinet back in September 2018. A number of the issues raised then

by the Parish Council were matters that since that point had now been addressed, for example the MLM traffic assessment and concerns about Officers checking for the presence of any outstanding representations on the draft Masterplan. This had therefore come back to the Cabinet at this meeting mainly because of the ADAS site. Significant new evidence had come forward in respect of whether the prior approval process was the appropriate one to determine whether that building could be converted to flats or not, and this report demonstrated that there had been a very thorough exercise undertaken, with the benefit of Counsel's opinion, to confirm Officers' views that were reported to the Cabinet in September 2018 were in fact incorrect and that advice to Members had now been corrected. In the absence of that previous fall-back position, Officers had reconsidered what they viewed as the appropriate numbers for the ADAS site in the Masterplan. On balance a small reduction in the amount of development on the ADAS site was viewed as appropriate and should be made to the Masterplan.

## **Resolved:**

That the draft masterplan for the WNP11 area be adopted as informal guidance for development management purposes subject to the following:-

- (i) the wording and any associated diagrams or maps be changed to reflect that residential redevelopment of the former ADAS site should not exceed the existing footprint of previously developed land and be up to a maximum of 15 residential units; the amendments to be to the satisfaction of the Head of Planning and Development, in consultation with the Portfolio Holder for Planning & Development.
- (ii) wording be changed to the appropriate Planning and Design Principles section to include further general principles sections on grey water recycling measures in accordance with paragraph 63 of

	the September 2018 Cabinet report; the amendments to be to the satisfaction of the Head of Planning and Development, in consultation with the Portfolio Holder for Planning & Development.
(iii)	the inclusion of those amendments to the draft masterplan listed in the attached schedule of proposed changes, appended to the report; and,
(iv)	any other consequential minor amendments considered necessary by the Head of Planning and Development in consultation with the Portfolio Holder for Planning & Development.